Lead Service Line Replacement Information

The purpose of this document is to inform property owners of the potential existence of a lead water service line at your property and a City program available to help you replace it. Lead water service lines and home plumbing are potential sources of lead in drinking water. Lead is harmful to human health, particularly the health of small children. For this reason, the City of Oshkosh (City) uses corrosion control treatment at the water filtration plant to minimize the potential for lead in the City’s drinking water.

As part of a proposed 2021 construction project adjacent to/near your property, the City may replace or perform maintenance on the water main and the City-owned portion of the water service line to your home. The City owns and is responsible for maintaining the water service line up to the curb stop (the first valve) off the water main. For a vast majority of residential properties, the curb stop is typically located in the terrace or in the sidewalk adjacent to the street. The water service line from inside your building out to the curb stop is owned and maintained by the property owner.
Based on available information, the City believes your water service line may be constructed of lead. To determine if your water service line is lead, you may contact a certified plumber, the City’s Water Utility at (920)232-5330, or perform a self-inspection. To perform the self-inspection, simply take a metal tool, like a coin, and scratch the surface of the pipe protruding from the floor or wall prior to the water meter. If the pipe is easy to scratch and the scratched area is a shiny grey color, the pipe is made of lead. The figure below provides basic guidance for performing a self-inspection:

Recent studies have shown that replacing only a portion of a lead service line can increase the risk of lead exposure from drinking water to the occupants. As a result, the City has implemented new policies and procedures to reduce the risk of lead exposure to its residents. The Municipal Code of the City of Oshkosh requires full Lead Service Line Replacement (LSLR), replacement of both the public and privately-owned lead service lines, within six (6) months of work on a lead water service line.

To minimize exposure to this risk during construction, the City will be providing a pitcher and two (2) filter cartridges, certified for lead removal by NSF International, to each living unit on a parcel with a lead service line replacement. The City has applied for, and received, a principal forgiveness loan from the Wisconsin Department of Natural Resources (WDNR) to help reduce the cost to private property owners. The LSLR policy describes how the requirements of the Municipal Code are implemented. On January 23, 2018, the Common Council approved the “Lead Service Line Replacement Policy”. This policy provides guidelines for cost sharing for the private-side LSLR. Generally, the policy provides a 50% cost share, to a maximum of $1,500. For income-qualified property owners, the cost share is increased. Please note the reimbursement funds can only be used for costs associated with private homes, K-12 Schools, and licensed day cares. It does not cover costs for replacing private lead service lines to commercial or business properties, except in instances where a building contains both a business and a residence.

The WDNR principal forgiveness loan, through the U. S. Environmental Protection Agency (EPA), is set to expire in May of 2021. The WDNR is currently working on a replacement program to continue helping to fund lead lateral replacements. The new program will require pre-approval of reimbursement eligibility prior to any work occurring.
While preparing the update to the *Municipal Code of the City of Oshkosh*, City staff contacted plumbers/utility contractors to provide an estimate of what the cost to replace a private-side LSLR might be. Staff anticipates costs of approximately $3,000 - $4,000 per private-side LSLR, based on the feedback received from the plumbers/utility contractors.

The City has published a *Request for Qualifications* for plumbers/utility contractors interested in becoming prequalified to perform private-side LSLR. The list of prequalified plumbers/utility contractors is available on the Water Utility page of the City’s website ([www.ci.oshkosh.wi.us](http://www.ci.oshkosh.wi.us)). To get to the Water Utility’s page, on the home page, click on the pull-down menu labeled “Government”, then click on “Departments”, then click on “Public Works”, then click on “Water Utility”, and then click on “Plumbers/Utility Contractors Prequalified for the Lead Service Lateral Replacement Program”. Property owners should attempt to obtain at least two (2) quotations from the plumbers/utility contractors on that list and contract directly with the plumber/utility contractor to have the private-side lead water service lateral replacement completed.

The City is encouraging the property owners to complete the private-side LSLR prior to the start of the construction. This will allow the final restoration to occur with the construction project and minimize the chances of damaging the new concrete and restored turf areas.

Funding for private-side LSLR is being provided by the EPA. Therefore, in some cases, the federal Davis-Bacon wage rate requirements will apply to the plumbing/utility contracting firm performing this work.

The federal Davis-Bacon wage rate requirements **will** apply in the following circumstance:

- The property is owned by a business entity (trust, LLC, etc.); will be using a plumbing/utility contracting firm that has employees (who are not owners of this firm); and an owner of that plumbing/utility contracting firm did not perform one hundred percent (100%) of the work.

Davis-Bacon wage rate requirements **will not** apply in the following circumstances:

- The property is owned by an individual or individuals.
- The property is owned by a business entity (trust, LLC, etc.) and an owner of the plumber or utility contractor completing the work completes one hundred percent (100%) of the work.
- The total cost of the LSL replacement is less than $2,000.

The City of Oshkosh will assist in determining property ownership and whether or not the Davis-Bacon wage rate requirements apply.

The plumber/utility contractor must obtain a copy of the Davis-Bacon wage rate determination that is in effect when they sign the contract for the work that requires compliance with the Davis-Bacon wage rates, which must be submitted to the City with the reimbursement application form. The Davis-Bacon wage rates can be located at the following website: [https://beta.sam.gov/search?index=wd](https://beta.sam.gov/search?index=wd). Select “I Need DBA” on the first screen and enter state and county. The construction type to be selected on the website is “Residential”.

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The plumber/utility contractor must also provide a certified payroll to the City on the U.S. Department of Labor’s Payroll form with the reimbursement application form.

The cost-sharing reimbursements through the grant will be available to the residents that utilize the plumbers/utility contractors on the prequalified list of plumbers/utility contractors. In order to qualify for the cost sharing, the following requirements must be met:

- Complete the Water Service Line Inspection. The inspection must be done by a licensed plumber or City Water Utility. The Water Utility will complete the survey for no charge.
- Property owner should attempt to obtain at least two (2) estimates for the private-side LSLR from the City’s list of prequalified plumbers/utility contractors.
- Work must be completed within one hundred eighty (180) days of the public-side portion of the lead water service lateral being replaced.
- Property owner will sign an agreement with plumber/utility contractor to perform the private-side LSLR and will pay the plumber/utility contractor directly. Property owner will submit a copy of the invoice identified as paid by the plumber/utility contractor.
- Upon completion of the work, a reimbursement form must be filled out and signed by both the property owner and plumber/utility contractor who completed the work. This form must be submitted to the City to qualify for the cost share. This reimbursement form can be found on the City’s website, also on the Water Utility’s page.
- Upon final inspection and approval by the City of Oshkosh Plumbing Inspector, the City will send the property owner a reimbursement check for fifty percent (50%) of the total cost of the private-side LSLR, up to the maximum of $1,500.
- Property owners who are at or below eighty percent (80%) of the median income based on family size, as established by the U. S. Department of Housing and Urban Development for a given year, would be eligible for additional assistance in paying for the private-side LSLR. This additional assistance may cover up to seventy five percent (75%) of the private-side LSLR. The property owner will still be responsible for the remaining twenty five percent (25%) of the cost of the private-side LSLR.
- Property owners who are at or below fifty percent (50%) of the median income based on family size, as established by the U. S. Department of Housing and Urban Development for a given year, would be eligible for additional assistance for paying one hundred percent (100%) of the cost of the private-side LSLR. Once the private-side LSLR work is completed, the City will issue a two-party check to the property owner and the Licensed Plumber/Utility Contractor up to the total amount of the LSLR.

Once the private-side LSLR has been completed, please submit the necessary paperwork listed above to City Hall in order to receive your cost-sharing reimbursement. You may submit the documentation in one (1) of the following ways:

- Scan all documentation and e-mail to Tracy Taylor at ttaylor@ci.oshkosh.wi.us.
- Drop off in person at Room 301 of City Hall, located at 215 Church Avenue.
- Drop off at the City Hall Drop Box, located to the left of the main entrance. Please write “Attention: Department of Public Works” on the front of the envelope.
- Deliver using the United States Postal Service to the following address:
  Tracy Taylor
  Department of Public Works
  PO Box 1130
  Oshkosh, WI  54903-1130

Additional information about lead in drinking water can be found on the City’s web page at
https://www.ci.oshkosh.wi.us/PublicWorks/WaterUtility.aspx. Property owners may wish to
consider replacement of building’s plumbing (pipe, valves, or fixtures) that contain lead-based
materials.

Please contact Jessi Balcom at (920)236-5258 or the Department of Public Works at (920)236-5065 with
any questions regarding lead in drinking water.